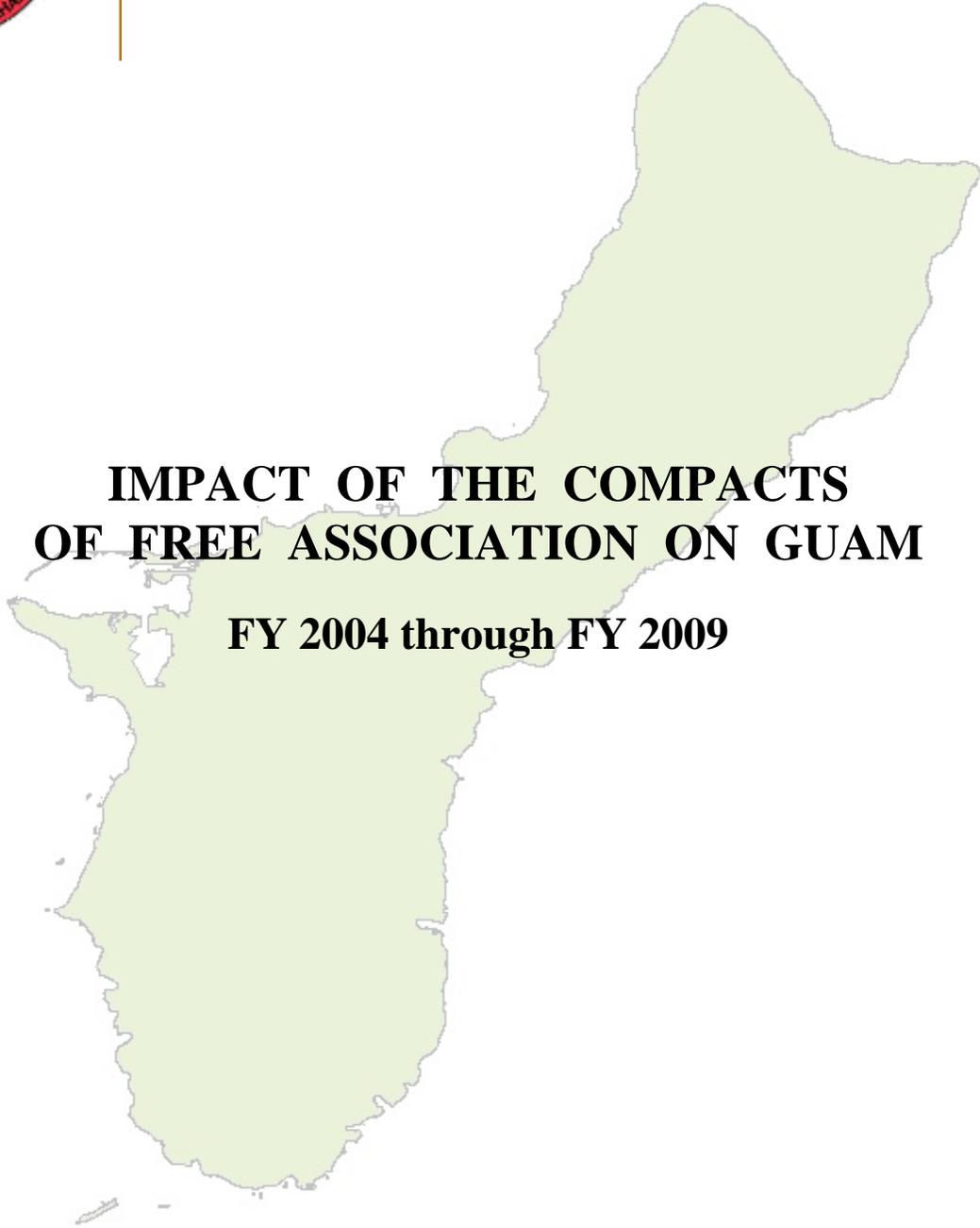




Office of the Governor
Government of Guam
P.O. Box 2950
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A light green map of the island of Guam is centered on the page. The map shows the coastline and some internal features.

IMPACT OF THE COMPACTS OF FREE ASSOCIATION ON GUAM

FY 2004 through FY 2009

Office of the Governor
Government of Guam

January 2010

IMPACT OF THE COMPACTS OF FREE ASSOCIATION ON GUAM FY 2004 through FY 2009

The Compact of Free Association Act of 1985 (P.L.99-239), implemented in 1986, establishes the relationship between the United States and the Federated States of Micronesia (FSM) and Republic of the Marshall Islands (RMI). The Compact of Free Association Act of 1985 (P.L.99-658), implemented in November 1994, establishes the relationship between the United States and the Republic of Palau. The Compact of Free Association Amendments Act of 2003 (P.L.108-188) renewed the original Compact of Free Association (P.L. 99-239) between the United States and the Federated States of Micronesia (FSM) and the Republic of the Marshall Islands (RMI). Compact immigration provisions authorize unrestricted immigration into the United States, its territories and possessions, enabling citizens of these nations to enter into, lawfully engage in occupations, and establish residence as non-immigrant aliens.

In recognition of the possible adverse impact to Guam's economy of providing health care, education, job training and public assistance to the peoples of foreign nations not domiciled on Guam, Congress promised to appropriate sums to cover costs incurred by Guam resulting from any increased demands placed on educational and social services by immigrants from the Federated States of Micronesia, the Republic of the Marshall Islands, and the Republic of Palau (collectively known as the Freely Associated States, or FAS). Annual reports are to be submitted to the Secretary of the Department of the Interior who "shall review and forward any such reports to the Congress with the comments of the Administration," pursuant to Public Law 106-504.

A provision in Public Law 108-188 authorized the President of the United States, at the request of the Governors of Guam and the Commonwealth of the Northern Mariana Islands (CNMI), to release, reduce, or waive, in whole or in part, any amounts owed to the United States Government as an offset for past un-reimbursed Compact impact costs by their respective governments. Guam's Compact Impact Reconciliation Report and the attestation by an independent accounting firm was submitted to the Department of the Interior on April 13, 2004. The un-reimbursed Compact Impact cost for the period FY 1987 to FY 2003 totaled \$269 million. The un-reimbursed cost include \$178 million for education, \$48 million for health, welfare and labor, and \$43 million for public safety.

This report examines the amount of assistance provided to citizens of the Freely Associated States by Guam for the period FY 2004 through FY 2009 and provides update to the Compact Impact Reconciliation Report. The Government of Guam finds that the currently identified locally funded cost incurred for providing educational and social services to citizens of the Freely Associated States was \$31.30 million in FY 2004, \$29.73 million in FY 2005, \$41.35 million in FY 2006, \$43.90 million in FY 2007, \$51.37 in FY 2008, and \$53.80 million in FY 2009 for a total of **\$251.5 million** (unaudited) for the past six fiscal years.

UNAUDITED

Compact Impact Costs
FY 2004 through FY 2009

	Total	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Cost for Services to FAS Citizens *	\$251,456,144	\$53,800,782	\$51,365,899	\$43,905,355	\$41,351,460	\$29,727,781	\$31,304,867
Education	160,296,147	31,861,549	32,912,307	27,025,273	26,532,421	22,818,002	19,146,595
Department of Education	138,030,978	28,445,467	28,869,140	23,004,258	22,781,952	19,269,222	15,660,939
Department of Public Works - Bus Operations	4,539,392	859,055	948,053	751,780	766,518	597,000	616,986
Guam Community College	10,411,308	1,517,669	1,950,074	1,881,016	1,628,164	1,896,882	1,537,503
University of Guam	7,314,469	1,039,358	1,145,040	1,388,219	1,355,787	1,054,898	1,331,167
Public Safety	38,495,968	7,452,201	6,976,145	7,530,231	6,544,786	5,352,712	4,639,893
Department of Law	3,819,054	-----	-----	1,549,430	998,116	517,533	753,975
Department of Youth Affairs	6,314,675	1,492,547	1,079,337	1,330,834	1,004,601	817,115	590,241
Department of Military Affairs, Office of Civil Defense /a	79,673	0	0	36,520	32,781	2,388	7,984
Guam Fire Department	11,517,209	2,516,596	2,465,737	2,083,527	1,785,788	1,467,245	1,198,316
Guam Police Department	11,631,739	2,667,379	2,459,054	1,803,772	1,740,594	1,762,842	1,198,098
Judiciary of Guam	5,133,618	775,679	972,017	726,148	982,906	785,589	891,279
Health, Welfare and Housing	52,664,029	14,487,032	11,477,447	9,349,851	8,274,253	1,557,067	7,518,379
Department of Mental Health and Substance Abuse	1,767,616	-----	233,553	288,834	339,694	905,535	-----
Department of Public Health and Social Services	50,896,413	14,487,032	11,243,894	9,061,017	7,934,559	651,532	7,518,379
Division of Public Health	6,028,126	1,751,081	1,551,358	597,064	1,179,330	483,305	465,988
Bureau of Community Health Services	22,392	-----	-----	-----	22,392	-----	-----
Bureau of Communicable Disease Control	2,281,537	1,089,599	841,510	-----	350,428	-----	-----
Bureau of Family Health and Nursing Services	218,145	-----	-----	-----	218,145	-----	-----
Bureau of Primary Care Services	3,506,052	661,482	709,848	597,064	588,365	483,305	465,988
Division of Public Welfare	43,639,862	12,469,050	9,463,242	8,242,550	6,571,256	-----	6,893,764
Bureau of Economic Security	2,190,162	1,266,776	923,386	-----	-----	-----	-----
SNAP (Food Stamps Program)	2,032,906	1,179,704	853,202	-----	-----	-----	-----
Public Assistance	157,256	87,072	70,184	-----	-----	-----	-----
Bureau of Health Care Financing /b	40,053,342	10,759,739	8,005,287	8,242,550	6,152,002	-----	6,893,764
Medically Indigent Program (MIP) **	26,516,435	7,251,469	4,898,458	5,071,088	4,458,407	-----	4,837,013
Medicaid (MAP) **	13,536,907	3,508,270	3,106,829	3,171,462	1,693,595	-----	2,056,752
Bureau of Social Services Administration	1,396,358	442,535	534,569	-----	419,254	-----	-----
Division of Senior Citizens	1,088,457	220,710	181,739	175,181	183,973	168,227	158,627
Division of Environmental Health ***	139,968	46,191	47,555	46,222	0	-----	-----
Guam Memorial Hospital Authority ****	-----	-----	-----	-----	-----	-----	-----

Note: Totals might not sum correctly because of rounding.

* Costs for which reimbursement is requested

** Gross charges as reported by Guam Memorial Hospital Authority (FY 2004)

*** Net income as reported by DPHSS (FY 2006)

**** Gross charges (self-pay) as reported by Guam Memorial Hospital Authority was \$6,220,498 in FY 2004; excluded from total

a/ P.L. 24-298 consolidated Office of Civil Defense and Office of Veterans Affairs under Department of Military Affairs

b/ Excludes MIP and MAP for FY 2004; data shown is Guam Memorial Hospital charges for FY 2004

EDUCATION

1. Department of Education (formerly, Guam Public School System)

The Department of Education (DOE), formerly known as the Guam Public School System (GPSS), provides a comprehensive instructional program in the public schools that is consistent with its policies. It designs and provides programs and activities for students in order to develop physical, social and occupational skills as well as essential guidance to develop the attitudes, values and skill for success in society. The department makes available to all students of Guam the opportunity to benefit from an education.

The Department of Education provides a free public education for all of Guam's children. Under Guam law (17 GCA Sections 3101 ~ 9111), it is the duty of any parent, guardian or other persons having control or charge of any child between the ages of five and sixteen years to send the child to a public or private full-time day school for the full-time for which such schools are in session. The Compacts of Free Association affords FAS citizens the right to attend school on Guam without special permit. No period of residency is required.

The Department of Education continues to be the largest single agency impact cost. DOE enrollment decreased from 31,340 students in FY 2003 to 30,299 students in FY 2004 (SY 2003-2004). In FY 2005 (SY 2004-2005), the total enrollment rose slightly to 30,539 students. In FY 2006 (SY 2005-2006), the enrollment was 30,778 students. For FY 2007 (SY 2006-2007), enrollment continued its rise to 30,840 students. For FY 2008 (SY 2007-2008), enrollment decreased to 30,362 students. For FY 2009 (SY 2008-2009), the total enrollment increased to 31,066 students.

FAS student enrollment increased from 3,752 students in FY 2003 to 4,023 students in FY 2004 (SY 2003-2004). In FY 2005 (SY 2004-2005), the total FAS student enrollment was 4,525 students, accounting for 14.8 percent of GPSS's total enrollment compared to 13.3 percent in FY 2004 and 12.0 percent in FY 2003. In FY 2006 (SY 2005-2006), FAS student enrollment was 4,898 students, or 15.9 percent of the total enrollment. In FY 2007 (SY 2006-2007), FAS student enrollment was 5,149 students, rising to 16.7 percent of the total enrollment. In FY 2008 (SY 2007-2008), FAS student enrollment was 5,603 students, or 18.4 percent of the total enrollment. In FY 2009 (SY 2008-2009), FAS student enrollment decreased to 5,442 students, or 17.5 percent of the total enrollment.

For FY 2004 (SY2003-2004) the cost incurred by the Department of Education (DOE) to educate 3,507 FAS students (4,023 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$4,466 per pupil was \$15,660,939. For FY 2005 (SY2004-2005) the cost incurred by DOE to educate 4,009 FAS students (4,525 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$4,806 per pupil was \$19,269,222. For FY 2006 (SY2005-2006) the cost incurred by DOE to educate 4,382 FAS students (4,898 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,199 per pupil was

\$22,781,952. For FY 2007 (SY2006-2007) the cost incurred by DOE to educate 4,633 FAS students (5,149 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$4,965 per pupil was \$23,004,258. For FY 2008 (SY2007-2008) the cost incurred by DOE to educate 5,087 FAS students (5,603 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,675 per pupil was \$28,869,140. For FY 2009 (SY2008-2009) the cost incurred by DOE to educate 4,926 FAS students (5,442 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,775 per pupil was \$28,445,467. The total cost incurred by the Department of Education was \$138,030,979 for FY 2004 through FY 2009.

DEPARTMENT OF EDUCATION						
Department of Education	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
School Year	SY 2008-2009	SY 2007-2008	SY 2006-2007	SY 2005-2006	SY 2004-2005	SY 2003-2004
Total Student Enrollment	31,066	30,362	30,840	30,778	30,539	30,299
Total FAS Students	5,442	5,603	5,149	4,898	4,525	4,023
Federated States of Micronesia	4,735	4,870	4,379	4,168	3,787	3,273
Chuuk	3,486	3,535	3,271	3,092	2,800	2,406
Kosrae	127	142	136	132	130	112
Pohnpei	720	702	608	610	543	485
Yap	380	386	364	334	314	270
Not Stated	22	105	0	0	0	0
Marshall Islands	117	97	99	96	89	100
Republic of Palau	590	636	671	634	649	650
Percent FAS Students	17.5%	18.5%	16.7%	15.9%	14.8%	13.3%
FAS Student Enrollment - Minus Baseline *	4,926	5,087	4,633	4,382	4,009	3,507
Total Program Expenditure	\$ 179,392,385	\$ 172,306,826	\$ 153,130,008	\$ 160,014,360	\$ 146,785,427	\$ 135,303,904
Per Pupil Cost	\$ 5,775	\$ 5,675	\$ 4,965	\$ 5,199	\$ 4,806	\$ 4,466
Total FAS Students Expenditures *	\$ 28,445,467	\$ 28,869,140	\$ 23,004,258	\$ 22,781,952	\$ 19,269,222	\$ 15,660,939
Cummulative Total FAS Student Cost	\$ 138,030,979					
Source: Office of Research, Planning and Evaluation (RP&E), Department of Education						
* Number of students from the FAS for whom reimbursement is requested						

2. Department of Public Works - Bus Operations

The mission of the Department of Public Works' (DPW) Bus Operations is to: (1) provide transportation services for both public and private school students in accordance with an approved routing schedule for the school year, (2) to provide safe bussing services for school related activities, and (3) provide emergency evacuation and other bussing services as authorized by the Governor of Guam and applicable local statutes.

For FY 2004, the cost to the Department of Public Works for providing bussing services to FAS students in the public school system was \$616,986. In FY 2005, the cost for bussing services was \$597,000. In FY 2006, the cost for bussing services was \$766,518. In FY 2007, the cost for bussing services was \$751,780. In FY 2008, the cost for bussing services was \$948,053. In FY 2009, the cost for bussing services was \$859,055. The total cost incurred by the Department of Public Works Bus Operations was \$4,539,392 for FY 2004 through FY 2009.

Department of Public Works Bus Operations						
DPW Bus Operations	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
School Year	SY 2008-2009	SY 2007-2008	SY 2006-2007	SY 2005-2006	SY 2004-2005	SY 2003-2004
Total Bus Operations Expenditures	\$ 6,647,652	\$ 6,954,315	\$ 6,119,062	\$ 6,536,045	\$ 5,476,344	\$ 6,410,184
Total Students	38,119	37,315	37,710	37,365	36,775	36,436
Total Private School Enrollment *	7,053	6,953	6,870	6,587	6,236	6,137
Total GPSS (DOE) Student Enrollment	31,066	30,362	30,840	30,778	30,539	30,299
Per Pupil Cost of Bus Operations	\$ 174	\$ 186	\$ 162	\$ 175	\$ 149	\$ 176
Total Public School FAS Enrollment	5,442	5,603	5,149	4,898	4,525	4,023
Total FSM/RMI Students	4,852	4,967	4,478	4,264	3,876	3,373
Total Palau Students	590	636	671	634	649	650
Total Public School FSM/RMI Baseline Enrollment **	87	87	87	87	87	87
Total Public School Palau Baseline Enrollment **	429	429	429	429	429	429
Total Public School FAS Enrollment Minus Baseline ***	4,926	5,087	4,633	4,382	4,009	3,507
Total FAS Bus Operations Cost	\$ 859,055	\$ 948,053	\$ 751,780	\$ 766,518	\$ 597,000	\$ 616,986
Total Expenditures	\$ 4,539,392					
* Catholic Schools and independent private schools						
** Number of students resident prior to implementation of Compacts						
*** Number of students from the FAS for whom reimbursement is requested						

3. Guam Community College

The community recognized the need to develop Guam's human resources. In 1977 under Public Law 14-77, Guam Community College (GCC) was created to provide educational programs that leads to an associate degree, certificate, or a high school diploma. GCC provides technical, vocational and other related occupational training aimed at developing skilled workers for Guam. It coordinates vocational-technical education programs in all public schools, and expands and maintains secondary and post-secondary educational programs in the vocational-technical fields. The College also maintains short-term extension and apprenticeship training programs in Guam.

Students from the Freely Associated States (FAS) completed 3,978 credit hours during AY 2003-2004 (FY 2004). The locally funded cost to GCC in FY 2004 for providing educational services to FAS students was \$1,537,503. FAS students completed 4,401 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to GCC in FY 2005 for providing educational services to FAS students was \$1,896,882. FAS students completed 3,555 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to GCC in FY 2006 for providing educational services to FAS students was \$1,925,970. FAS students completed 3,638 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to GCC in FY 2007 for providing educational services to FAS students was \$1,881,016. FAS students completed 2,808 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to GCC in FY 2008 for providing educational services to FAS students was \$1,950,074. FAS students completed 3,286 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to GCC in FY 2008 for providing educational services to FAS students was \$1,517,669 for a total of \$10,411,308 for the past six academic years.

Guam Community College						
Guam Community College	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Expenditures	\$16,465,504	\$ 14,736,669	\$ 14,635,533	\$ 13,630,318	\$ 15,002,652	\$ 13,638,475
Total Postsecondary Credit Hours	35,651	21,220	28,306	29,761	34,808	35,287
Total FAS Credit Hours	3,286	2,808	3,638	3,555	4,401	3,978
Cost per Credit Hours	\$462	\$ 694	\$ 517	\$ 458	\$ 431	\$ 387
Total Cost Incurred for FAS Students	\$1,517,669	\$ 1,950,074	\$ 1,881,016	\$ 1,628,164	\$ 1,896,882	\$ 1,537,503
Cummulative Total Cost	\$10,411,308					

4. University of Guam

The University of Guam (UOG) is a Land Grant Institution that enables individuals to pursue an education in various fields of study and discipline. The University also provides the support services needed to accomplish its mission and maintain its accreditation, conducts research studies, and provides public services to the people of Guam. It also provides financial assistance to students and encourages recipients to attain a specialized discipline in order to meet Guam's present and future manpower needs. The University offers residents continuing education programs, which further assist in the development and retention of an efficient and qualified workforce.

Students from the Freely Associated States completed 3,746 credit hours during AY 2003-2004 (FY 2004). The locally funded cost to UOG in FY 2004 for providing educational services to FAS students was \$1,331,167. Students from the FAS completed 2,649 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to UOG in FY 2005 for providing educational services to FAS students was \$1,054,898. Students from the FAS completed 3,859 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to UOG in FY 2006 for providing educational services to FAS students was \$1,355,787. Students from the FAS completed 4,509 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to UOG in FY 2007 for providing educational services to FAS students was \$1,388,219. Students from the FAS completed 3,731 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to UOG in FY 2008 for providing educational services to FAS students was \$1,145,040. Students from the FAS completed 3,607 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to UOG in FY 2009 for providing educational services to FAS students was \$1,039,358 for a total of \$7,314,469 for the past six academic years.

University of Guam						
UOG	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
	AY 2008-2009	AY 2007-2008	AY 2006-2007	AY 2005-2006	AY 2004-2005	AY 2003-2004
Enrollment						
Fall UOG	3,387	3,282	3,176	3,034	2,923	2,988
Spring UOG	3,297	3,040	3,049	2,839	1,547	2,817
Fall FSM, MI, PW	160	173	204	186	164	182
Spring FSM, MI, PW	151	143	186	171	65	148
Credit Hour Production						
Fall, UOG	39,034	38,007	36,408	35,187	33,678	34,612
Spring, UOG	38,406	34,929	34,853	32,248	18,607	32,392
Fall FAS (FSM, MI, and PW)	1,809	2,034	2,314	1,874	1,874	1,980
Spring FAS (FSM, MI, and PW)	1,798	1,697	2,195	1,985	775	1,766
Allowable Cost Per Credit Hour	\$ 288	\$ 307	\$ 297	\$ 351	\$ 398	\$ 355
Total Cost Incurred for FAS Students	\$ 1,039,358	\$ 1,145,040	\$ 1,388,219	\$ 1,355,787	\$ 1,054,898	\$ 1,331,167
Cummulative Total Cost	\$ 7,314,469					
NOTE: Sums may not total due to rounding						

PUBLIC SAFETY

1. Department of Law

The Department of Law, as the legal representative office for the people of Guam, is responsible for judicious execution of all applicable laws. The Department prosecutes all criminal violations of Guam law, through trial and appeal. It processes, investigates and resolves all consumer complaints and claims files against the government. Furthermore, it collects, enforces and distributes child support obligations.

For FY 2004, the cost to the Department of Law for providing services to FAS clients was \$753,975. For FY 2005, the cost for services was \$517,533. For FY 2006, the cost for services was \$988,116. For FY 2007, the cost for services was \$1,549,430. The total cost incurred by the Department of Law to provide services to FAS clients was \$3,819,053 for FY 2004 through FY 2009.

Department of Law						
Department of Law	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Presecution Division						
Total expenditures	----	----	\$ 2,985,371	\$ 2,124,756	\$ 698,335	\$ 920,128
Total caseload participants	----	----	1,410	1,608	1,425	1,424
FAS caseload participants *	----	----	331	217	217	217
Percent of total caseload	----	----	23%	13%	15%	15%
Cost of services to FAS clients	----	----	\$ 700,821	\$ 286,736	\$ 106,343	\$ 140,216
Family Division (Juvenile)						
Total expenditures	----	----	\$ 995,124	\$ 708,252	\$ 232,778	\$ 306,709
Total caseload participants	----	----	584	601	480	626
FAS caseload participants	----	----	161	148	74	117
Percent of total caseload	----	----	28%	25%	15%	19%
Cost of services to FAS clients	----	----	\$ 274,341	\$ 174,411	\$ 35,887	\$ 57,324
Child Support Enforcement Division						
Total expenditures	----	----	\$ 4,391,463	\$ 4,482,515	\$ 3,823,400	\$ 4,550,565
Total caseload participants	----	----	650	576	489	597
FAS caseload participants	----	----	85	69	48	73
Percent of total caseload	----	----	13%	12%	10%	12%
Cost of services to FAS clients	----	----	\$ 574,268	\$ 536,968	\$ 375,303	\$ 556,434
Cost for FAS Cases	\$ -	\$ -	\$ 1,549,430	\$ 998,116	\$ 517,533	\$ 753,975
Accumulatived Cost for FAS Cases	\$ 3,819,053					
* Caseload estimated from 1998 to 2007 data						

2. Department of Youth Affairs

The Department of Youth Affairs (DYA) is responsible for operating and maintaining the island's youth correctional facility. It provides correctional services for youth clientele,

including custodial care, treatment and rehabilitation services for those adjudicated by the courts. The Department administers the juvenile delinquency prevention programs, as well as provides for the development of pre-vocational skill and training. The Department of Youth Affairs has three service divisions: Division of Special Services (Youth Corrections), Division of Youth Development, and the Division of Vocational Rehabilitation and Support Services.

The Department of Youth Affairs (DYA) has found that the cost of providing services to citizens from the Freely Associated States was \$590,241 for FY 2004. For FY 2005, the cost was \$817,115. For FY 2006, the cost was \$1,004,601. For FY 2007, the cost was \$1,330,834. For FY 2008, the cost was \$1,079,337. For FY 2009, the cost was \$1,492,547 for a total of \$6,314,674 for the past six fiscal years

Department of Youth Affairs						
DYA Division	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Youth Corrections						
Total Program Clients	520	676	846	669	441	428
Total FAS Clients	190	199	248	174	58	76
Total Program Client-days	21,574	21,199	17,342	16,354	15,197	17,097
Total FAS Client-days	8,245	7,555	5,591	4,035	1,864	2,869
Total Program Expenditures	\$ 3,213,218	\$ 2,322,521	\$ 2,995,411	\$ 2,801,389	\$ 2,462,154	\$ 2,023,080
Average Expenditure per Client-day	\$ 148.94	\$ 109.56	\$ 172.73	\$ 171.30	\$ 162.02	\$ 118.33
Total FAS Expenditures	\$ 1,228,005	\$ 827,711	\$ 965,710	\$ 691,183	\$ 301,997	\$ 339,487
Youth Development						
Total Program Clients	165	165	121	180	276	235
Total FAS Clients	43	27	23	26	49	35
Total Program Client-days	29,013	26,825	21,926	25,514	32,008	35,373
Total FAS Client-days	6,680	4,379	4,126	3,437	7,529	5,168
Total Program Expenditures	\$ 1,148,973	\$ 1,541,415	\$ 1,940,307	\$ 2,326,611	\$ 2,189,916	\$ 1,716,313
Average Expenditure per Client-day	\$ 39.60	\$ 57.46	\$ 88.49	\$ 91.19	\$ 68.42	\$ 48.52
Total FAS Expenditures	\$ 264,541	\$ 251,626	\$ 365,124	\$ 313,419	\$ 515,117	\$ 250,754
Total Cost for FAS Clients	\$ 1,492,547	\$ 1,079,337	\$ 1,330,834	\$ 1,004,601	\$ 817,115	\$ 590,241
Cumulative Cost for FAS Clients	\$ 6,314,674					
Note: Totals may not add due to rounding						

3. Department of Military Affairs, Office of Civil Defense

The Department of Military Affairs is tasked with controlling the operations of the Guam Army and Air National Guard and protecting Guam and the United States of America in time of war, rebellion, riot, imminent danger or any state of emergency. Public Law 24-298 consolidated the Office of Veterans Affairs and Office of Civil Defense with the Department of Military Affairs. The Department now includes responsibilities for the administration of veterans programs and services for citizens who served in the Armed Forces. The Department is also tasked with planning and development of programs that provide for the safety and protection of life and property in the event of natural disasters such as typhoons, earthquakes, floods and seismic (tidal) waves as well as Homeland Security.

The cost of providing services by the Office of Civil Defense (OCD) to Guam's FAS population was calculated by dividing OCD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for OCD protective services for FAS citizens was \$7,076. For FY 2005, the cost of OCD protective services for FAS citizens was \$1,891. For FY 2006, the cost for OCD protective services for FAS citizens was \$22,823. For FY 2007, the cost for OCD protective services for FAS citizens was \$23,266. For FY 2008, OCD expended no local funds. For FY 2009, OCD expended no local funds. The total cost of Office of Civil Defense protective services for FAS citizens was \$55,056 for the past six fiscal years.

4. Guam Fire Department

The Guam Fire Department is responsible for fire prevention and suppression and related hazards. The Department also provides emergency ambulatory medical and land and sea rescue services, all in the prevention of unnecessary loss of life and property. Guam Fire Department services are provided to all Guam residents, irrespective of citizenship or residency status, including visitors and military personnel and their dependents when they are on civilian lands.

The cost of providing services to Guam's FAS population was calculated by dividing GFD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for GFD protective services for FAS citizens was \$1,198,316. For FY 2005, the cost was \$1,467,245. For FY 2006, the cost was \$1,785,788. For FY 2007, the cost was \$2,083,527. For FY 2008, the cost was \$2,465,737. For FY 2009, the cost was \$2,516,596 for a total of \$9,000,073 for the past six fiscal years.

5. Guam Police Department

The Guam Police Department is responsible for deterring and suppressing all crimes and providing overall protection of life and property from injuries and loss. The Department provides island-wide police coverage, and includes investigative services in the areas of criminal, juvenile, traffic, special investigations and crime laboratory. Police protection is provided uniformly to each person on Guam, including visitors and military personnel and dependents while they are on civilian lands.

Expenditures for general police protection services to FAS citizens is determined by apportioning GPD's fiscal year expenditures by the percent of FAS citizens (with the baseline of 2,413 persons subtracted) to the de facto population of Guam. In FY 2004 the cost for police protective services for FAS citizens was \$1,198,098. For FY 2005, the cost was \$1,762,842. For FY 2006, the cost was \$1,740,594. For FY 2007, the cost was \$1,803,772.

For FY 2008, the cost was \$2,459,054. For FY 2009, the cost was \$2,667,379 for a total of \$8,964,360 for the past six fiscal years.

Protective Services Agencies						
Protective Services Agencies	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total expenditures for general protective services	48,171,910	49,636,203	46,142,843	46,981,625	48,063,810	40,200,075
Guam Fire Department	23,385,380	24,851,781	24,501,600	23,572,744	21,816,524	20,035,125
Guam Police Department	24,786,530	24,784,422	21,211,777	22,976,171	26,211,777	20,031,470
Office of Civil Defense /a	0	0	429,466	432,710	35,509	133,480
Total population of Guam (de facto)	188,098	186,862	184,721	182,123	179,737	176,607
FAS population on Guam	22,655	20,953	18,121	16,210	14,501	12,976
FAS baseline population *	2,413	2,413	2,413	2,413	2,413	2,413
FSM and RMI baseline /b	637	637	637	637	637	637
Palau baseline /c	1,776	1,776	1,776	1,776	1,776	1,776
FAS population minus baseline /d	20,242	18,540	15,708	13,797	12,088	10,563
Percent of total population	10.76%	9.92%	8.50%	7.58%	6.73%	5.98%
Cost of general protective services for FAS citizens	5,183,975	4,924,792	3,923,819	3,559,163	3,232,475	2,404,397
Guam Fire Department	2,516,596	2,465,737	2,083,527	1,785,788	1,467,245	1,198,316
Guam Police Department	2,667,379	2,459,054	1,803,772	1,740,594	1,762,842	1,198,098
Office of Civil Defense	0	0	36,520	32,781	2,388	7,984
Accumulated Total Cost	\$23,228,621					
* FAS population resident prior to implementation of the Compacts						
a/ Office of Civil Defense, Department of Military Affairs; no local funds expended in FY 2008 and FY 2009 (100% federal funds)						
b/ Number of citizens from the Federated States of Micronesia and the Republic of the Marshall Islands resident prior to implementation of Compacts in 1986						
c/ Number of citizens from the Republic of Palau resident prior to implementation of Compact in 1994						
d/ Number of citizens from the FAS for whom reimbursement is requested						

For FY 2004 to FY 2009, the three protective services agencies expended a total of \$23,228,621 for protective services to FAS citizens.

6. Judiciary of Guam – Superior Court of Guam

The Superior Court of Guam (SCOG) is vested with original jurisdiction in all cases arising under the laws of Guam, civil or criminal, in law or equity, regardless of the amount in controversy. Exceptions to the jurisdiction of the Superior Court are causes arising under the Constitution, treaties, laws of the United States, and any matter involving the Guam income tax.

In FY 2004, the Superior Court of Guam expended a total of \$891,279 on 453 cases involving citizens of the Freely Associated States out of a total of 10,553 cases during the fiscal year. For FY 2005, the Superior Court of Guam expended a total of \$785,589 on 329 cases involving citizens of the Freely Associated States out of a total of 9,345 cases. For FY 2006, the Superior Court of Guam expended a total of \$982,906 on 447 cases involving citizens of the Freely Associated States out of a total of 10,619 cases. For FY 2007, the Superior Court of Guam expended a total of \$726,148 on 276 cases involving citizens of the Freely Associated States out of a total of 10,021 cases. For FY 2008, the Superior Court of

Guam expended a total of \$972,017 on 294 cases involving citizens of the Freely Associated States out of a total of 9,267 cases. For FY 2009, the Superior Court of Guam expended a total of \$775,679 on 230 cases involving citizens of the Freely Associated States out of a total of 9,347 cases for a total of \$5,133,618 for the past six fiscal years.

Judiciary of Guam						
Judiciary of Guam	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Expenditures	\$31,522,917	\$ 30,638,382	\$ 26,364,946	\$ 23,350,053	\$ 22,314,075	\$ 20,763,059
Total Cases	9,347	9,267	10,021	10,619	9,345	10,553
FAS Cases	230	294	246	447	329	453
Cost for FAS Cases	\$ 775,679	\$ 972,017	\$ 726,148	\$ 982,906	\$ 785,589	\$ 891,279
Accumulated Total Cost	\$ 5,133,618					

HEALTH, WELFARE. AND LABOR

1. Department of Public Health and Social Services

The Department of Public Health and Social Services (DPHSS) provides programs and services in the areas of environmental health, public health, public welfare and senior citizens. The department ensures the public protection through protective measures against unsanitary conditions. It ensures the provisions of direct and indirect health care services such as dental, hearing, speech and nutritional health. It provides a variety of programs which stress the prevention of disease and disability, and by meeting the needs of the medically under-served population. The department also promotes positive social conditions for the economically and socially disadvantaged by providing financial and medical services, such as in its administration of the Public Assistance, Food Stamp, and Medicaid Programs. Additionally, it administers the State Plan on Aging program tailored for the elderly 60 years and older.

DPHSS was unable to provide expenditure and service level data for its clients from the Freely Associated States (FAS) for FY 2004 and FY 2005 under the Medically Indigent Program (MIP) and the Medicaid Program (MAP). However, data from the Guam Memorial Hospital Authority (GMHA) indicates that at least \$6,893,764 in costs was incurred by the Medically Indigent Program (MIP) and the Medicaid Program (MAP) under the Bureau of Health Care Financing in FY 2004. The gross charges were \$4,837,013 and \$2,056,752 for MIP and MAP, respectively, according to GMHA.

In FY 2004, the Bureau of Primary Care Services expended \$465,988 for services to FAS citizens. In FY 2006, the Division of Public Welfare expended a total of \$6,893,764 under its three Bureaus. The Division of Environmental Health expended \$158,627 for services to FAS citizens. For FY 2004, the Department of Public Health expended a total of \$7,518,379 for services to FAS citizens.

In FY 2005, the Bureau of Primary Care Services expended \$483,305 for services to FAS citizens. The Division of Environmental Health expended \$168,227 for services to FAS citizens. For FY 2005, the Department of Public Health expended a total of \$651,532 for services to FAS citizens.

In FY 2006, the Division of Public Health expended a total of \$1,179,330 for services provided to citizens of the Freely Associated States under its four Bureaus. The Bureau of Community Health Services expended \$22,392 while the Bureau of Communicable Disease Control expended \$350,428. The Bureau of Primary Health Care Services expended \$588,365. Also in FY 2006, the Division of Public Welfare expended a total of \$6,571,256 under its three Bureaus. The Bureau of Health Care Financing expended \$4,458,407 under the Medically Indigent Program (MIP), \$1,693,595 under the Medicaid Program (MAP), and \$419,254 under the Bureau of Social Services Administration for services to FAS citizens.

The Division of Senior Citizens expended \$183,973 for services to FAS citizens. For FY 2006, the Department of Public Health and Social Services expended a total of \$7,934,558 for services to FAS citizens.

In FY 2007, the Division of Public Health's Bureau of Primary Care Services expended a total of \$597,064 for services provided to citizens of the Freely Associated States (FAS). The Division of Public Welfare's Bureau of Health Care Financing expended \$5,071,088 under the Medically Indigent Program (MIP) and \$3,171,462 under the Medicaid Program (MAP). The Division of Senior Citizens and the Division of Environmental Health expended \$175,181 and \$46,222, respectively. For FY 2007, the Department of Public Health and Social Services expended a total of \$9,061,017 for services to FAS citizens.

In FY 2008, the Division of Public Health expended a total of \$1,551,358 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$841,510 while the Bureau of Primary Care Services expended a total of \$709,848. The Division of Public Welfare expended a total of \$9,463,242. The Bureau of Economic Security expended a total of \$923,385 under the "Food Stamps" and the Public Assistance Programs. The Bureau of Health Care Financing expended \$4,898,458 under the Medically Indigent Program (MIP) and \$3,106,829 under the Medicaid Program (MAP) for a total of \$8,005,287 in FY 2008. The Division of Senior Citizens and the Division of Environmental Health expended \$181,739 and \$5,814, respectively. For FY 2008, the Department of Public Health and Social Services expended a total of \$11,243,893 for services to FAS citizens.

In FY 2009, the Division of Public Health expended a total of \$1,751,081 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$1,089,599 while the Bureau of Primary Care Services expended a total of \$661,482. The Division of Public Welfare expended a total of \$12,469,050. The Bureau of Economic Security expended a total of \$1,266,776 under the "Food Stamps" and the Public Assistance Programs. The Bureau of Health Care Financing expended \$7,251,469 under the Medically Indigent Program (MIP) and \$3,508,270 under the Medicaid Program (MAP) for a total of \$10,759,739 in FY 2009. The Division of Senior Citizens and the Division of Environmental Health expended \$220,710 and \$46,191, respectively. For FY 2009, the Department of Public Health and Social Services expended a total of \$14,487,032 for services to FAS citizens.

For the period FY 2004 to FY 2009, the Department of Public Health and Social Services has expended a total of \$50,896,411 for services to FAS citizens.

Department of Public Health and Social Services						
DPHSS	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Division of Public Health	1,751,081	1,551,358	597,064	1,179,330	483,305	465,988
Bureau of Community Health Services	---	---	---	22,392	---	---
Bureau of Communicable Disease Control	1,089,599	841,510	---	350,428	---	---
Immunization	473,652	168,998	---	---	---	---
FQ & Enteric	6,465	28,372	---	---	---	---
STD/HIV	75,618	171,285	---	---	---	---
TB	533,864	472,855	---	---	---	---
Bureau of Family Health and Nursing Services	---	---	---	218,145	---	---
Bureau of Primary Care Services	661,482	709,848	597,064	588,365	483,305	465,988
Division of Public Welfare	12,469,050	9,463,242	8,242,550	6,571,256	---	6,893,764
Bureau of Economic Security	1,266,776	923,385	---	---	---	---
SNAP (Food Stamps)*	1,179,704	853,202	---	---	---	---
Public Assistance	87,072	70,184	---	---	---	---
Bureau of Health Care Financing	10,759,739	8,005,287	8,242,550	6,152,002	---	6,893,764
Medically Indigent Program (MIP)	7,251,469	4,898,458	5,071,088	4,458,407	---	4,837,013
Medicaid (MAP)	3,508,270	3,106,829	3,171,462	1,693,595	---	2,056,752
Bureau of Social Services Administration	442,535	534,569	---	419,254	---	---
Division of Senior Citizens	220,710	181,739	175,181	183,973	168,227	158,627
Division of Environmental Health	46,191	47,555	46,222	0	---	---
Total FAS Costs **	\$ 14,487,032	\$ 11,243,893	\$ 9,061,017	\$ 7,934,558	\$ 651,532	\$ 7,518,379
Cummulative Total FAS Costs	\$ 50,896,411					

* Supplemental Nutrition Assistance Program (SNAP) or more commonly known as "Food Stamps Program"

** FY 2004 MIP and MAP data represent charges as reported by Guam Memorial Hospital Authority

2. Guam Memorial Hospital Authority

Guam Memorial Hospital Authority (GMHA) is a governmental, non-profit institution serving the people of Guam. As the sole hospital on the island, no patient is denied hospital care and services by reason of place of residence or ability to pay. Prior to the Compacts, citizens of what are now the Freely Associated States (FAS) were Trust Territory of the Pacific Islands (TTPI) citizens, and as such, received medical care from Department of Defense at the Naval Regional Medical Center.

In FY 2004, GMHA reported that admissions and visits from individuals who self-identify as from the Freely Associated States represented 6,775 admissions, visits or patient encounters (includes multiple encounters). The gross charges incurred by these individuals was \$15,555,614 of which \$13,114,262 was identified in the following categories:

MIP (Medically Indigent Program)	\$ 4,837,013
MAP (Medicaid)	\$ 2,056,752
Self-pay	\$ 6,220,498
Total	\$13,114,262

3. Department of Mental Health and Substance Abuse

The Department of Mental Health and Substance Abuse (DMHSA) is the sole agency authorized to provide mental health and substance abuse services to the people of Guam. It is responsible for providing mental health programs and services to children, adolescents, and adults suffering from ailments such as mental disorders, emotional disturbances, behavioral problems, familial dysfunctions and drug and alcohol treatment. The Department also maintains residential and day treatment services, operates an acute psychiatric inpatient facility, and provides emergency consultations.

For FY 2005, DMHSA expended a total of \$905,535 on 530 cases involving citizens of the Freely Associated States. For FY 2006, DMHSA expended a total of \$339,694 on 194 cases involving citizens of the Freely Associated States. For FY 2007, DMHSA expended a total of \$288,834 on 161 cases involving citizens of the Freely Associated States. For FY 2008, DMHSA expended a total of \$233,553 on 127 cases involving citizens of the Freely Associated States.

For FY 2005 through FY 2009, DMHSA expended a total of \$1,767,616 on cases involving citizens of the Freely Associated States.

Department of Mental Health and Substance Abuse						
DMHSA	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total number of FAS clients	-----	127	161	194	530	-----
Cost per FAS client	-----	\$ 1,839	\$ 1,794	\$ 1,751	\$ 1,709	-----
Total cost incurred for FAS clients	\$ -	\$ 233,553	\$ 288,834	\$ 339,694	\$ 905,535	-----
Cummulative Total Cost	\$ 1,767,616					

SUPPLEMENTAL DATA

1. Compact Cost for All Government of Guam Agencies

This table shows all available Compact Impact cost information from all reporting agencies and includes costs not in Guam's reimbursement request for FY 2004 through FY 2009.

2. Government of Guam Agencies Not Seeking Reimbursement

The Government of Guam agencies listed have identified costs associated with providing services to citizens of the Freely Associated States. However, because they are federally funded, the Government of Guam is not including these costs in its request for reimbursement.

3. Population of Guam: 1986 to 2009

Impact cost calculations requiring the use of the defacto or de jure population of Guam are based on this table.

4. FAS Population on Guam

The Freely Associated States (FAS) population estimates are based on the 2000 Census of Population and Housing: Guam, the 2003 Census of Micronesians, and the 2008 Survey of Compact of Free Association (COFA) Migrants.

5. Compact Impact Assistance Grant Projects (P.L. 108-188)

This table shows all Capital Improvement Grant Projects funded by Compact Impact reimbursement funds for FY 2004 through FY 2009 under U.S. Public Law 108-188.

6. Compact Impact Capital Improvement Projects (P.L. 104-134)

This table shows all Capital Improvement Projects funded by Compact Impact reimbursement funds for FY 1996 through FY 2009 under U.S. Public Law 104-134.

7. Compact Impact Reconciliation – FY 1987 to FY 2003

Pursuant to U.S. Public Law 108-188, Guam's Compact Impact Reconciliation Report found that the un-reimbursed Compact Impact cost for the period FY 1987 to FY 2003 totaled \$269 million. The un-reimbursed cost include \$178 million for education, \$48 million for health, welfare and labor, and \$43 million for public safety. This table shows the un-reimbursed cost as identified by Government of Guam departments and agencies.

UNAUDITED

Compact Impact Costs for All Government of Guam Agencies Reporting *
FY 2004 through FY 2009

	Total	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Cost for Services to FAS Citizens	\$257,981,204	\$53,800,782	\$51,365,899	\$43,905,355	\$41,351,460	\$29,727,781	\$37,829,927
Education	160,296,147	31,861,549	32,912,307	27,025,273	26,532,421	22,818,002	19,146,595
Department of Education	138,030,978	28,445,467	28,869,140	23,004,258	22,781,952	19,269,222	15,660,939
Department of Public Works - Bus Operations	4,539,392	859,055	948,053	751,780	766,518	597,000	616,986
Guam Community College	10,411,308	1,517,669	1,950,074	1,881,016	1,628,164	1,896,882	1,537,503
University of Guam	7,314,469	1,039,358	1,145,040	1,388,219	1,355,787	1,054,898	1,331,167
Public Safety	38,495,968	7,452,201	6,976,145	7,530,231	6,544,786	5,352,712	4,639,893
Department of Corrections	-----	-----	-----	-----	-----	-----	-----
Department of Law	3,819,054	-----	-----	1,549,430	998,116	517,533	753,975
Department of Youth Affairs	6,314,675	1,492,547	1,079,337	1,330,834	1,004,601	817,115	590,241
Department of Military Affairs, Office of Civil Defense /a	79,673	0	0	36,520	32,781	2,388	7,984
Guam Fire Department	11,517,209	2,516,596	2,465,737	2,083,527	1,785,788	1,467,245	1,198,316
Guam Police Department	11,631,739	2,667,379	2,459,054	1,803,772	1,740,594	1,762,842	1,198,098
Public Defender Services Corporation	-----	-----	-----	-----	-----	-----	-----
Judiciary of Guam	5,133,618	775,679	972,017	726,148	982,906	785,589	891,279
Health, Welfare and Housing	59,085,733	14,487,032	11,477,447	9,349,851	8,274,253	1,557,067	13,940,083
Department of Mental Health and Substance Abuse	1,767,616	-----	233,553	288,834	339,694	905,535	-----
Department of Public Health and Social Services /b	50,896,413	14,487,032	11,243,894	9,061,017	7,934,559	651,532	7,518,379
Division of Public Health	6,028,126	1,751,081	1,551,358	597,064	1,179,330	483,305	465,988
Bureau of Community Health Services	22,392	-----	-----	-----	22,392	-----	-----
Bureau of Communicable Disease Control	2,281,537	1,089,599	841,510	-----	350,428	-----	-----
Bureau of Family Health and Nursing Services	218,145	-----	-----	-----	218,145	-----	-----
Bureau of Primary Care Services	3,506,052	661,482	709,848	597,064	588,365	483,305	465,988
Bureau of Professional Support Services	-----	-----	-----	-----	-----	-----	-----
Chief Public Health Office	-----	-----	-----	-----	-----	-----	-----
Division of Public Welfare /b	43,639,862	12,469,050	9,463,242	8,242,550	6,571,256	-----	6,893,764
Bureau of Economic Security	2,190,162	1,266,776	923,386	-----	-----	-----	-----
SNAP (Food Stamps Program)	2,032,906	1,179,704	853,202	-----	-----	-----	-----
Public Assistance	157,256	87,072	70,184	-----	-----	-----	-----
Bureau of Health Care Financing /b	40,053,342	10,759,739	8,005,287	8,242,550	6,152,002	-----	6,893,764
Medically Indigent Program (MIP) **	26,516,435	7,251,469	4,898,458	5,071,088	4,458,407	-----	4,837,013
Medicaid (MAP) **	13,536,907	3,508,270	3,106,829	3,171,462	1,693,595	-----	2,056,752
Bureau of Social Services Administration	1,396,358	442,535	534,569	-----	419,254	-----	-----
Bureau of Economic Security	-----	-----	-----	-----	-----	-----	-----
Bureau of Management Support Services	-----	-----	-----	-----	-----	-----	-----
Division of Senior Citizens	1,088,457	220,710	181,739	175,181	183,973	168,227	158,627
Division of Environmental Health /c	139,968	46,191	47,555	46,222	0	-----	-----
DISID - Division of Vocational Rehabilitation ***	-----	-----	-----	-----	-----	-----	-----
Guam Housing Corporation/Guam Rental Corporation /d	0	0	0	0	0	0	0
Guam Housing and Urban Renewal Authority /d	6,421,704	-----	-----	-----	-----	-----	6,421,704
Guam Memorial Hospital Authority ****	-----	-----	-----	-----	-----	-----	-----
Employment Services	103,356	-----	-----	-----	-----	-----	103,356
Agency for Human Resources Development	103,356	-----	-----	-----	-----	-----	103,356
Department of Labor, Guam Employment Service	-----	-----	-----	-----	-----	-----	-----

Note: Totals might not sum correctly because of rounding.

* Includes Government of Guam agencies for whom reimbursement is not requested.

** Gross charges as reported by Guam Memorial Hospital Authority (FY 2004)

*** Department of Integrated Services for Individuals with Disabilities

**** Gross charges (self-pay) as reported by Guam Memorial Hospital Authority was \$6,220,498 in FY 2004; excluded from total

a/ P.L. 24-298 consolidated Office of Civil Defense and Office of Veterans Affairs under Department of Military Affairs

b/ Excludes MIP and MAP for FY 2004; data shown is Guam Memorial Hospital charges for FY 2004

c/ Net income as reported by DPHSS for FY 2006

GOVERNMENT OF GUAM AGENCIES NOT SEEKING REIMBURSEMENT

1. Agency for Human Resources Development

The Agency for Human Resources Development (AHRD) is the Administrative Entity and Grant Recipient of federal funds for programs, activities and services under the Workforce Investment Act (WIA) of 1998. AHRD is a line agency of the Government of Guam, established by local Public Law 17-81. The act mandates federal programs to provide services through a comprehensive “One-Stop” system. Under WIA, training and related assistance are provided to economically disadvantaged youths, adults, and dislocated workers and others who face significant barriers to employment to gain the academic and occupational skills that will maximize their potential to be efficient and productive in a competitive global economy.

The cost for services to FAS citizens by the Agency for Human Resources Development was \$103,356 for FY 2004.

2. Guam Housing and Urban Renewal Authority

The Guam Housing and Urban Renewal Authority (GHURA) was established under Public Law 6-135 in 1962. The Authority was created as a public housing agency within the meaning of the United States Housing Act of 1937, as amended, and as a local public housing agency within the meaning of Title I of the Housing Act of 1949, as amended. It is tasked to manage and operate projects established for low-income families with the purpose of providing safe, decent, and sanitary housing for families of low income. GHURA is 100 percent federally funded through the Department of Housing and Urban Development. The Guam Housing and Urban Renewal Authority manages three assisted housing programs: Low-Income Public Housing, Section 8, and the Tumon Elderly Project.

The Government of Guam does not seek reimbursement through Compact provisions for the use of GHURA's housing programs by FAS citizens because GHURA and its programs are 100 percent federally funded. However, Guam considers the cost of providing housing assistance to the continuous in-migration of low-income families from the FAS a displacement cost (expenditures to the benefit of FAS citizens that would otherwise have been to the benefit of the permanent resident population.).

The Guam Housing and Urban Renewal Authority has found that the cost of providing services to citizens from the Freely Associated States was \$6,421,704 for FY 2004.

Population of Guam: 1986 to 2009

	1986	1987	1988	1989	1990	1991	1992
Resident Population*	122,880	125,724	127,545	130,947	133,152	138,159	142,326
Tourist Arrivals**	393,983	460,631	574,958	638,963	753,015	726,349	888,941
Average Length of Stay ***	3.25	3.25	3.25	3.25	3.25	3.25	3.25
Daily Average Tourist Population	3,508	4,102	5,119	5,689	6,705	6,467	7,915
Total Population (de facto)	126,388	129,826	132,664	136,636	139,857	144,626	150,241

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1986 to 1994 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

	1993	1994	1995	1996	1997	1998	1999
Resident Population*	143,825	143,157	144,190	145,324	146,799	149,724	152,590
Tourist Arrivals**	777,283	1,011,538	1,295,559	1,369,877	1,411,447	1,204,268	1,107,890
Average Length of Stay ***	3.25	3.25	3.25	3.25	3.19	3.19	3.23
Daily Average Tourist Population	6,921	9,007	11,536	12,198	12,336	10,525	9,804
Total Population (de facto)	150,746	152,164	155,726	157,522	159,135	160,249	162,394

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1995 and 1996 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

	2000	2001	2002	2003	2004	2005	2006
Resident Population*	154,805	158,330	161,057	163,593	166,090	168,564	171,019
Tourist Arrivals**	1,269,171	1,291,667	1,014,037	856,931	1,156,199	1,210,147	1,217,111
Average Length of Stay ***	3.29	3.29	3.36	3.32	3.32	3.37	3.33
Daily Average Tourist Population	11,440	11,643	9,335	7,795	10,517	11,173	11,104
Total Population (de facto)	166,245	169,973	170,392	171,388	176,607	179,737	182,123

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1995 and 1996 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

	2007	2008	2009
Resident Population*	173,456	175,877	178,287
Tourist Arrivals**	1,223,290	1,179,246	1,053,248
Average Length of Stay ***	3.36	3.40	3.40
Daily Average Tourist Population	11,261	10,985	9,811
Total Population (de facto)	184,717	186,862	188,098

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1995 and 1996 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

Prepared by: Bureau of Statistics and Plans

January 2010

Freely Associated States (FAS) Population on Guam: 2000 to 2009

Census and Survey Data

FAS Population on Guam	2000	2001	2002	2003*	2004	2005	2006	2007	2008*	2009
Resident Population /a	154,805	158,330	161,057	163,593	166,090	168,564	171,019	173,456	175,877	178,287
FAS Population	10,971	-----	-----	10,430	-----	-----	-----	-----	20,013	-----
Federated States of Micronesia	8,573	-----	-----	9,014	-----	-----	-----	-----	16,941	-----
Chuuk	6,229	-----	-----	---	-----	-----	-----	-----	---	-----
Kosrae	292	-----	-----	---	-----	-----	-----	-----	---	-----
Pohnpei	1,366	-----	-----	---	-----	-----	-----	-----	---	-----
Yap	686	-----	-----	---	-----	-----	-----	-----	---	-----
Republic of the Marshall Islands	257	-----	-----	215	-----	-----	-----	-----	549	-----
Republic of Palau	2,141	-----	-----	1,201	-----	-----	-----	-----	2,523	-----

Source: 2000 Census of Population and Housing; 2003 Census of Micronesians Migrants; 2008 Survey of Compact of Free Association (COFA) Migrants PUMS

a Mid-year population estimates (Office of Vital Statistics, DPHSS), except for 2000 (2000 Census of Population and Housing)

* FAS population counts based on US Department of the Interior census/survey data

Adjusted FAS Population Data

FAS Population on Guam	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
Resident Population /a	154,805	158,330	161,057	163,593	166,090	168,564	171,019	173,456	175,877	178,287
FAS Population /b	10,971	11,187	11,397	11,614	12,976	14,501	16,210	18,121	20,953	22,655
Federated States of Micronesia	8,573	8,716	8,862	9,014	10,152	11,433	12,876	14,499	16,941	18,383
Chuuk	6,229	6,333	6,439	6,550	7,376	8,307	9,355	10,535	12,309	13,357
Kosrae	292	297	302	307	346	389	439	494	577	626
Pohnpei	1,366	1,389	1,412	1,436	1,618	1,822	2,052	2,310	2,699	2,929
Yap	686	697	709	721	812	915	1,030	1,160	1,356	1,471
Republic of the Marshall Islands	257	281	308	337	369	404	443	485	549	601
Republic of Palau	2,141	2,190	2,227	2,263	2,455	2,664	2,891	3,137	3,463	3,671

a Mid-year population estimates (Office of Vital Statistics, DPHSS), except for 2000 (2000 Census of Population and Housing)

b Revised June 2009; sum may not total due to rounding

Additional FAS Population

FAS Population on Guam	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
FAS Population /a	10,971	11,187	11,397	11,614	12,976	14,501	16,210	18,121	20,953	22,655
Total Baseline Population /b	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413
1980 Baseline /c	637	637	637	637	637	637	637	637	637	637
1995 Baseline /d	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776
Additional FAS Population /e	8,558	8,774	8,984	9,201	10,563	12,088	13,797	15,708	18,540	20,242

/a Number of citizens from the Freely Associated States living on Guam

/b Total adjustment for the number of FAS citizens living on Guam prior to the enactment of the Compacts

/c Adjustment for the number of citizens from the FSM and RMI living on Guam prior to the 1986

/d Adjustment for the number of citizens from Palau living on Guam prior to the Compact of Free Association in 1994

/e Number of FAS citizens living on Guam who migrated to Guam under provisions of the Compacts of Free Association for whom reimbursement can be claimed (according to the federal government)

Compact Impact Assistance Grant Projects (P.L. 108-188)

Grant Year	Agency	Project	Total Grant
FY 2004	DOC	Fire system	300,000
	DPHSS	Pharmaceuticals and medical supplies	1,800,000
	DPHSS	Renovation and equipment	764,238
	DPW	School buses	3,200,000
	GMHA	Facilities improvement	1,500,000
	GMHA	Pharmaceuticals and medical supplies	3,584,010
	GPD	Facilities improvement and equipment	2,837,000
	GFD	Equipment	257,074
	Subtotal		
FY 2005	DPW (GMLP)	Governor's Municipal Leasing Plan (Schools)	6,100,000
	GMHA	Medicine, supplies and imaging equipment	2,211,600
	GMHA	Pharmaceutical supplies	3,005,000
	DMHSA	Therapeutic Group Home acquisition	916,000
	DMHSA	Permanent Injunction / Therapeutic Group Home	412,000
	DPW	Heavy equipment	509,717
	GFD	Fire Rescue Pumpers/Fire Rescue Boat	538,005
	DYA	Renovations, furniture/equip., passenger vans.	350,000
	GPD	Motorcycle parking shelter and ballistic vests	200,000
Subtotal			\$14,242,322
FY 2006	DMHSA	Building Improvement and Equipment	800,000
	DISID	Permanent Injunction	1,000,000
	GMHA	Pharmaceutical Supplies and Equipment	1,629,014
	GMHA	Medical Personnel and Equipment	2,478,986
	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	GMHA	Diabetes Program	150,000
	DPHSS	Pharmaceuticals	400,000
	DPHSS	Building Upgrade	600,000
	DMHSA	Psychotropic Medication	200,000
AGRI	Stray Animal Enhancement	78,000	
DMHSA	Permanent Injunction	806,322	
Subtotal			\$14,242,322
FY 2007	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	GMHA	Pharmaceutical Supplies and Equipment	6,242,322
	DPHSS	Pharmaceutical Supplies and Equipment	500,000
	DISID	Permanent Injunction	500,000
	DOC	Phase II Fire Alarm/Sprinkler System	500,000
	DMHSA	Psychotropic Medications	171,000
	DMHSA	Vendor Payables (Latte Treatment)	229,000
Subtotal			\$14,242,322
FY 2008	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	GMHA	Pharmaceutical Supplies and Equipment	5,000,000
	GMHA	Pharmaceutical Supplies and Equipment	1,992,303
	DPHSS	Pharmaceutical Supplies and Equipment	500,000
	DISID (DOI Reserve)	Permanent Injunction Census of Micronesians	500,000 150,019
Subtotal			\$14,242,322
FY 2009	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	DPW	School Leasing Plan - Collateral Equipment	1,000,000
	GMHA	Pharmaceutical Supplies and Equipment	3,142,322
	DPHSS	Pharmaceutical Supplies and Equipment	500,000
	DISID	Permanent Injunction Projects	500,000
	DMHSA	Permanent Injunction Projects	500,000
	DPW	Heavy Equipment (Packer Trucks)	500,000
	GFD	Fire Trucks (including repair) / Rescue Boad	1,000,000
	GPD	Forensic Lab Equipment	1,000,000
GMHA	Operational and Feasibility Studies	286,657	
Subtotal			\$14,528,979
GRAND TOTAL GRANT FUNDS			\$85,740,589

Source: Bureau of Budget and Management Research

As of January 2010

Compact Impact Capital Improvement Projects (P.L. 104-134)

Grant Year	Agency	Project	Total Grant
FY 1996	DPW	Adelup/RJB Complex and Government House	300,000
	DPW	Talofofo Multi-purpose Gymnasium	900,000
	DPW	Yona Multi-purpose Gymnasium	900,000
	DPW	Yigo Secondary Road Project	700,000
	DPW	Agat Multi-purpose Gymnasium	750,000
	GMH	Equipment	420,000
	GWA	Anoa Point Subdivision	600,000
	GWA	Mataguac Water Distribution	10,000
Subtotal			\$4,580,000
FY 1997	DPW	Tumon Police Precinct	650,000
	DPW	Agat Multi-purpose Gymnasium	100,000
	GWA	Mataguac Water Distribution	890,000
	GWA	Lupog Water Project	340,000
	GWA	Chalan Pago Sewer Project	2,600,000
Subtotal			\$4,580,000
FY 1998	DOA	Financial Management System	1,800,000
	DPW	Agat Multi-purpose Gymnasium	100,000
	DPW	Yigo Secondary Road Project	300,000
	DPW	Yigo Multi-purpose Gymnasium	1,300,000
	DPW	Tumon Police Precinct Supplement	230,000
	DPW	Piti Asbestos Removal	150,000
	GWA	Chalan LaChance Water Distribution	700,000
Subtotal			\$4,580,000
FY 1999	DOA	Financial Management System Phase II	2,150,000
	DOA/BOP	Y2K Compliance Project	350,000
	DPW	Windward Hills Waterline	700,000
	DPW	Road Projects	510,000
	GFD	Ambulances	750,000
	GWA	Vehicle and Equipment Project	45,000
	KGTF	Tower Project	75,000
Subtotal			\$4,580,000
FY 2000	DPW	Road Projects Phase 1	1,950,000
	GMH	Equipment	2,000,000
	GMH	Equipment Radiology/Orthopedic	575,000
	GWA	Vehicle and Equipment Project	1,455,000
	GWA	Water Project Tract 10432 and 10433	850,000
	GWA	Waterline Extension Capital Equipment	500,000
	GWA	Pipes and Valves	250,000
Subtotal			\$7,580,000
FY 2001	DPW	Road Improvement	6,800,000
	DPW	Library Renovation and Repair	100,000
	GFD	Emergency Vehicle Repair	75,000
	GFD	Ambulances	219,000
	GMH	Equipment Radiology/Orthopedic	1,125,000
	GWA	Water Meters	750,000
	GWA	Waterline Replacement	500,000
Subtotal			\$9,569,000
FY 2002	DPW	Elevator and Air Conditioners at DMHSA	200,000
	DPW	School Buses	1,300,000
	DPW	Agana Heights Gym Resurfacing	28,750
	DPW	Road Projects	2,749,000
	DPW	DOE Water Tanks	1,000,000
	DPW	Tumon Police Precinct Supplement	90,000
	GFD	Ambulances	781,000
	GFD	Fire Trucks	112,000
	DOC	Fire Alarm and Sprinkler System	119,250
Subtotal			\$6,380,000

continued =>

Compact Impact Capital Improvement Projects (P.L. 104-134)

Grant Year	Agency	Project	Total Grant
continued =>			
FY 2003	DOE	School Repair and Equipment	700,000
	DOE	Match for FEMA Category E Projects	300,000
	DPW	School Buses	1,500,000
	GFD	Fire Trucks (project combined with 2002 funds)	638,000
	GMHA	Facility Repair and Equipment	1,355,000
	GPD	Police Vehicles	1,080,000
	Subtotal		
FY 2004	----	(No Project Approved)	0
Subtotal			\$0
FY 2005	DPR	Revitalization of Hagatna	1,398,000
	GFD	Fire Pumper Trucks	159,127
Subtotal			\$1,557,127
FY 2006	AGRI	Agricultural Temperature Treatment Equipment	100,000
	DPW	Ordot Dump Closure	1,318,000
	DPW	New Guam Municipal Landfill	1,500,000
	Port	G.D. Perez Marina Renovation/Site Improvements	484,000
	UOG	CIP Projects	1,121,000
	GPD	Northern Precinct	500,000
Subtotal			\$5,023,000
FY 2007	PAG	G.D. Perez Marina Restoration & Site Improvement	1,516,000
	GMHA	Hospital Building Improvement	1,815,000
	GCC	Allied Health Building A&E	260,000
	GMHA	Lobby & Stairwell Enclosure (10% FEMA Local Match)	203,933
	GMHA	Building Improvements - Wall Hardening	402,275
	DPW	Consent Decree (Land Acquisition Supplemental)	133,000
Subtotal			\$4,330,208
FY 2008	Port	A/E for Port Modernization **	2,000,000
	DPW	Consent Decree (MSWLF Land Acquisition)	2,169,000
	GMHA	CIP Projects (Building Construction/Renovation)	833,989
Subtotal			\$5,002,989
FY 2009	PAG	A/E Port Modernization	2,000,000
	GPA	Wind Turbine Pilot Project	1,000,000
	GCC	Allied Health Building (Construction)	943,000
	DPHSS	Southern Regional Medical Center (Refurbish)	388,000
	UOG	ADA Compliance (Construction)	260,000
	DYA	Drug and Alcohol Treatment Facility (Construction)	200,000
	GPD	Equipment (Motorcycles)	150,000
	GCC	Allied Health Building (Collateral Equipment)	150,000
	DPW	Mangilao Community Projects	140,000
	DOC/GPD/DPW	Vendor Payables	357,043
	GPLS	Information and Technology Room (Construction)	49,000
	PAG	A/E Port Modernization	1,000,000
Subtotal			\$6,637,043
GRAND TOTAL CIP FUNDS			\$69,972,367

Source: Bureau of Budget and Management Research

As of January 2010

* Previously listed as "Unallocated FY 2002 Balance"; awarded to Department of Corrections, July 2008

** Transferred to Maritime Administration (MARAD), US Department of Transportation

Government of Guam

COMPACT IMPACT RECONCILIATION -- FY 1987 to FY 2003

Un-reimbursed Compact Impact Costs		\$269,313,119
Education		\$178,366,947
Department of Education		135,734,890
Department of Public Works - Bus Operations		5,566,881
Guam Community College		20,491,676
University of Guam		16,573,500
Public Safety		\$42,984,779
Department of Corrections		1,396,051
Department of Law		1,310,382
Department of Military Affairs, Office of Civil Defense		243,905
Department of Youth Affairs		2,442,022
Guam Fire Department		12,839,584
Guam Police Department		16,075,850
Public Defender Services Corporation		1,730,960
Superior Court of Guam		6,946,025
Health, Welfare, and Labor		\$47,961,393
Department of Public Health and Social Services		38,495,872
Division of Public Health		5,507,141
Chief Public Health Office	723,708	
Bureau of Professional Support Services	2,426,694	
Bureau of Family Health and Nursing Services	2,356,739	
Division of Public Welfare		31,560,010
Bureau of Health Care Financing		
Medically Indigent Program (MIP)	25,412,940	
Medicaid (MAP)	6,147,070	
Division of Senior Citizens		1,428,721
Department of Mental Health and Substance Abuse		411,713
Department of Integrated Services for Individuals with Disabilities		653,663
Guam Memorial Hospital Authority		8,353,319
Department of Labor		46,826

Source: Compact Impact Reconciliation Report (2004)

